

The Case for Office Conversion

The background of the entire page is a photograph of the Statue of Liberty in New York City. The statue is the central focus, shown from the waist up, holding the torch in her right hand and a tablet in her left. The tablet has the date "JULY IV 1776" inscribed on it. The background shows the New York City skyline, including the Empire State Building on the right, under a clear blue sky. The water of the harbor is visible at the bottom.

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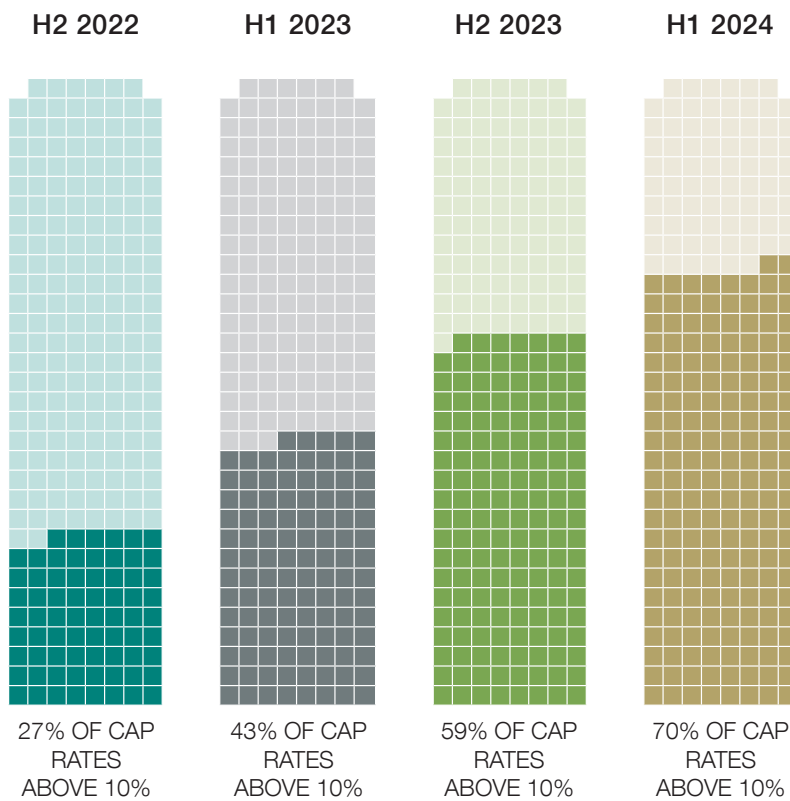
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Key points

- The US office property market has seen a significant shift in demand, impacting the non-prime segment.
- Scarcity of housing supply has continued, especially in major, high-density metro areas.
- New York City combines a tight housing supply with high levels of office vacancies – the ideal dynamic to deploy office-to-residential conversions.
- This provides investors with a unique opportunity to reposition major assets while enjoying structural tailwinds.

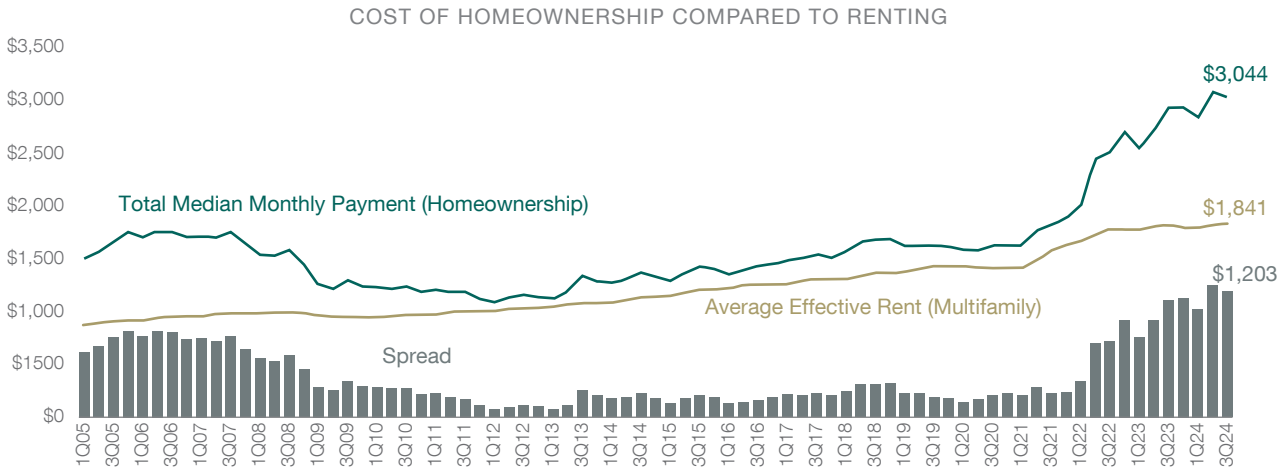
Introduction

The US office market has faced a major demand shock since the pandemic on the back of the rapid adoption of remote working. What was initially thought to be a temporary measure has morphed into a long-term preference on the part of employees. The absence of productivity decline has prompted companies to embark on a reduction of their office space footprint. According to Moody's, office demand across the United States could decrease by 14% over the next five years, with vacancy rates peaking in 2026. In the meantime, Class B and C (older offices) office yields have reached new highs, with 70% of the inventory priced at a cap rate above 10% as at H1 2024.



Note: Dark shaded blocks represent cap rate estimates above 10%.
Source: CBRE Econometric Advisors.

This contrasts significantly with the dynamics observed in the residential sector. Rising homeownership costs have fuelled multifamily rental demand, particularly as US mortgage rates have more than doubled since 2021. Despite these rate hikes, house prices have remained resilient, reinforcing rental demand. Low interest rates and the strong performance of multifamily led to a surge in multifamily developments between 2021 and 2022. As an illustration, in the Mountain West and the Sun Belt areas, new supply represents respectively 5.5% and 4.3% of the existing inventory, while the national average stands at 3.1% – twice as high as its pre-pandemic level. However, the slowdown in construction starts provides strong support for rental growth in the coming years.

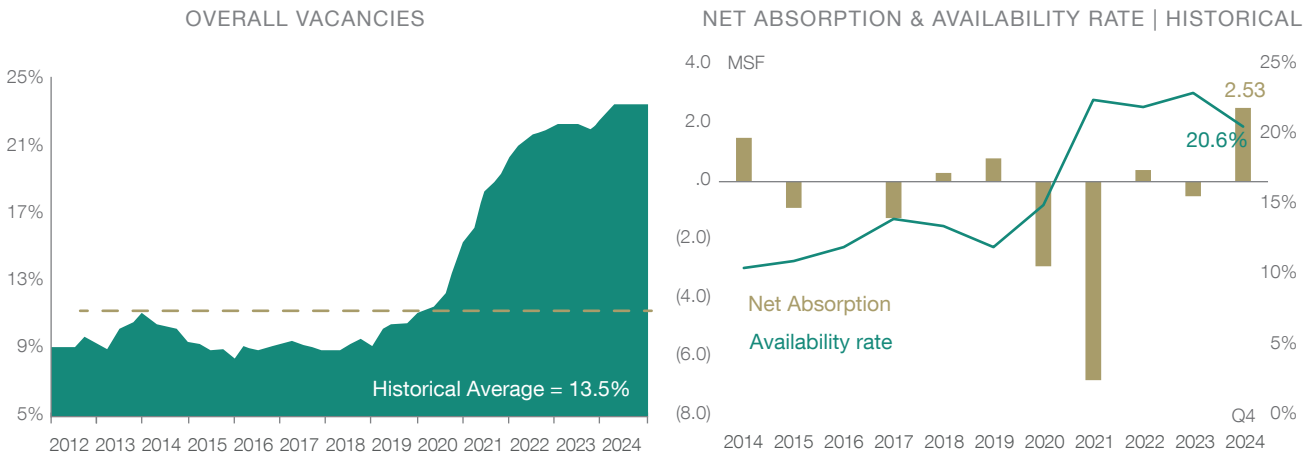


Sources: Newmark Research, Atlanta Federal Reserve (17.10.2024), RealPage. Past performance is not a guide to current or future results. Any forecast, projection or target, where provided, is indicative only and is not guaranteed in any way.

In major metropolitan areas, high replacement costs constrain new housing supply. Ground-up residential developments are often uneconomical, while the volume of highly vacated office buildings in downtown areas – now available at steep discounts – is catching the interest of developers. Meanwhile, public authorities see office conversions as an ideal solution to address housing shortages.

Manhattan offices

By the end of 2024, Manhattan’s office vacancies climbed to around 23%, the highest level since 1986, with Lower Manhattan being the most impacted, with vacancies well above 30% in some areas, according to Cushman & Wakefield. While net absorption showed signs of recovery in the fourth quarter, the bulk of it can be attributed to a significant large-scale conversion project, suggesting prolonged weaknesses in the leasing market.

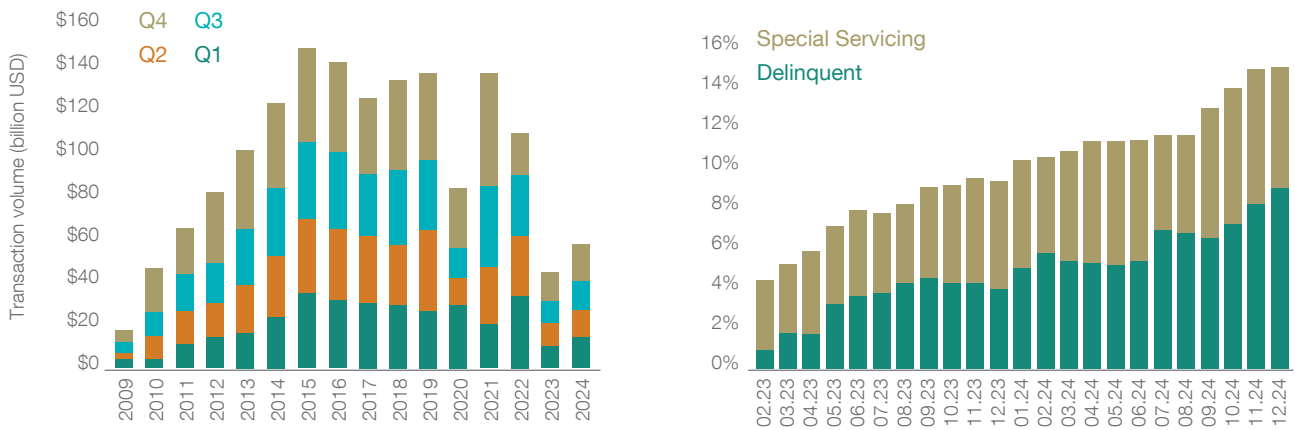


Source: Left Cushman & Wakefield; Right: CBRE Research, Q4 2024. Past performance is not a guide to current or future results. Any forecast, projection or target, where provided, is indicative only and is not guaranteed in any way.

Despite these challenges, signs of stabilisation are emerging. Office construction starts in the past six quarters have reached an historical low, limiting the new office supply until at least 2028. Demand is also stabilising, as the vast majority of tenants appear to have stabilised their office usage or are considering expanding it due to higher office attendance, according to data compiled by CBRE.

Prime new builds will continue to drive the bulk of the demand going forward, especially Class A or renovated assets offering superior amenities and easy access to transport. Technology and creative industries are increasingly drawn to mixed-use neighbourhoods, often relocating to urban peripheries away from traditional CBD areas. As a result, the non-prime segment of the Manhattan office market will probably continue to suffer from weak demand, and rising delinquencies on office commercial mortgage-backed securities (CMBS) suggest more financially distressed assets will enter the market in the coming months.

RATE CUTS DRIVING SOME IMPROVEMENT IN LIQUIDITY, BUT CAPITAL MARKETS' RECOVERY IS UNFOLDING SLOWLY



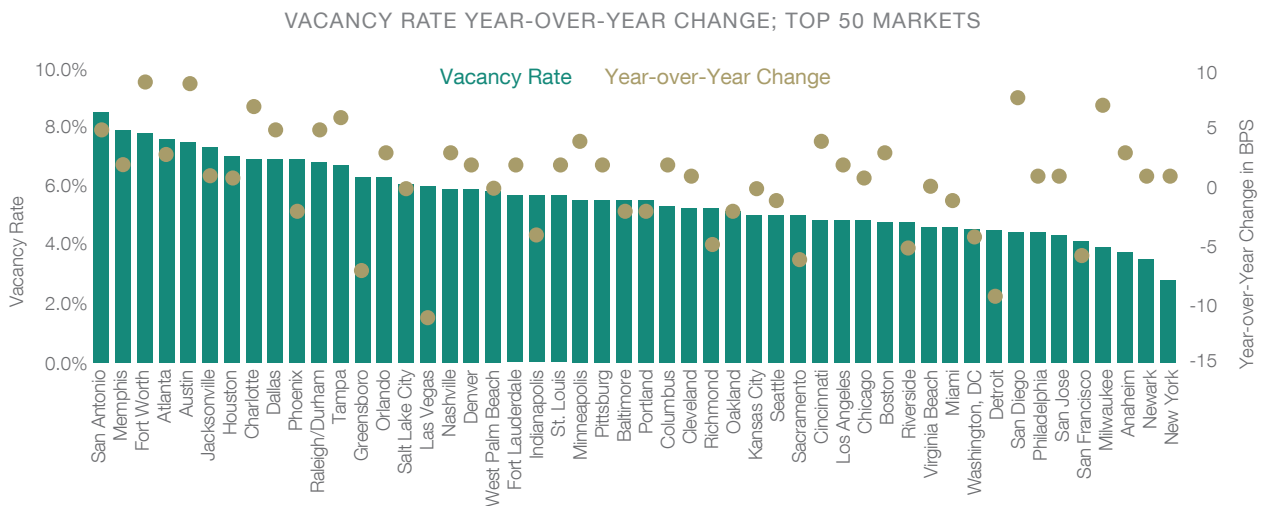
Left: Historical office sales volume; Right: Office CMBS delinquency and special servicing rates. Sources: JLL Research, Real Capital Analytics, Trepp.

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New York multifamily

At the other end of the spectrum, the Manhattan rental housing market is continuing to experience a different set of challenges.

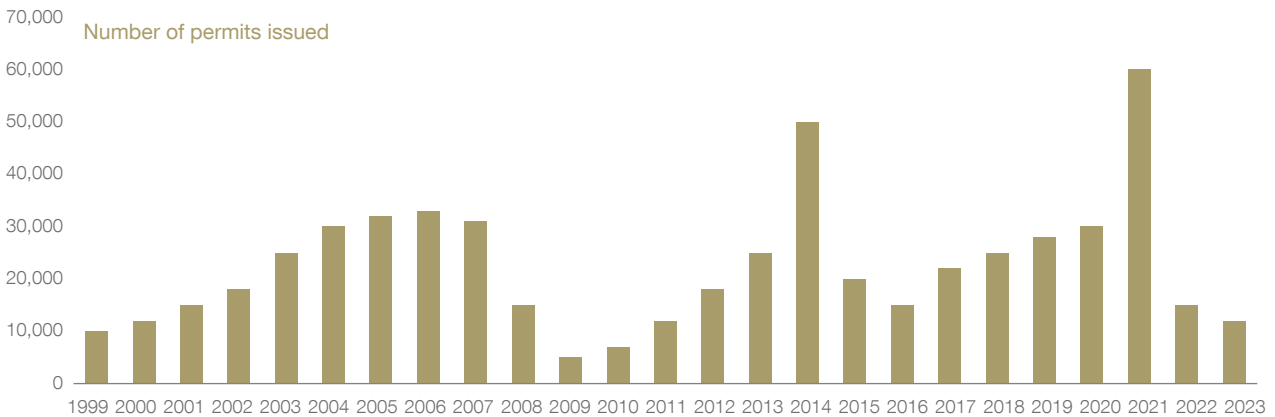
With only 1.1 million market-rate rental units in a city of 3.7 million residential properties, restrictive zoning laws, rising construction costs, and limited land availability have constrained new development. The *City of Yes for Housing Opportunity* initiative aims to add 82,000 homes over the next 15 years, yet this remains a drop in the ocean compared with the estimated 500,000-unit shortage.



Sources: Newmark Research, RealPage.

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UNITS ISSUED NEW HOUSING PERMITS, 1999-2023
 Number of permits issued for new construction of housing decreases by 76% in 2023

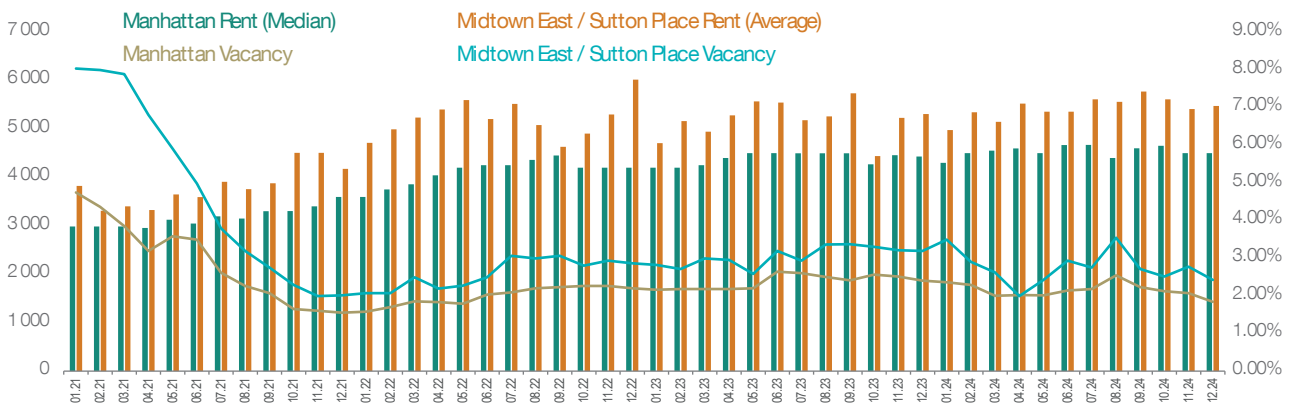


Sources: 1999-2009 – U.S. Census Bureau, Building Permits Survey; 2010-2023 – NYC Department of City Planning.

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Tight supply conditions have pushed rents to record highs, with median Manhattan rents ranging from USD 3,410 for studios to USD 10,950 for three-bedroom apartments in 2024, according to a study from Corcoran. Rental growth in the city is expected to outpace the national average in 2025, further reinforcing the need for additional housing stock.

NEW YORK RENT & VACANCY RATES (CBRE)



Source: <https://inhabit.corcoran.com/nyc-residential-rental-market-report-december-2024/>
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The case for conversion

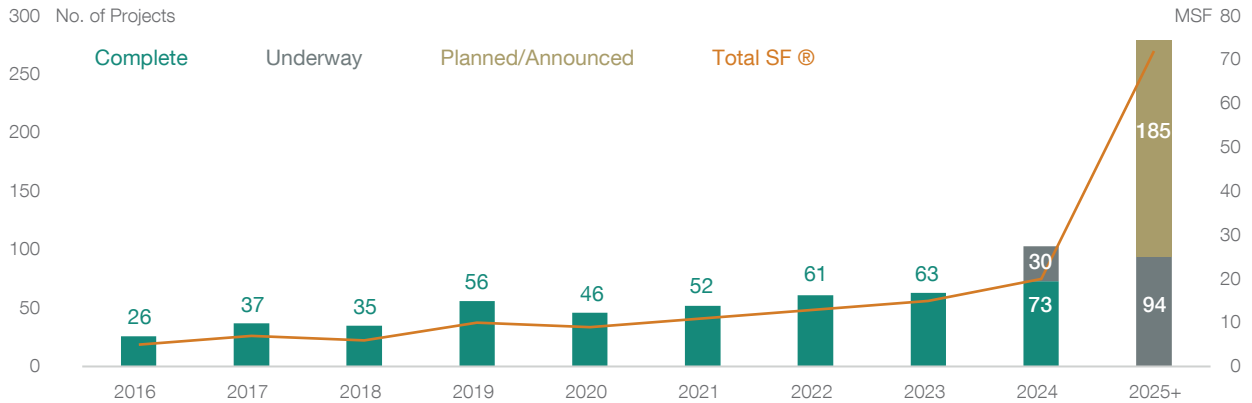
A 2023 study by Columbia University estimated that 600 office properties in New York City were eligible for conversion, yet only 35 buildings have been repurposed since 2016, according to New York State data. While conversions are gaining momentum, they remain highly complex and require thorough execution.

What are the key elements for a successful conversion?

- **Suitability.** Eligible buildings must have an appropriate structure which meets residential specifications, including plumbing, and heating, ventilation and air conditioning (HVAC). Ideal floor plates have a rectangular shape but should not be too large, while three or more unobstructed facades maximises the number of buildable units. These characteristics are typically found in older buildings, which explains why properties undergoing conversion are, on average, 65 years old.
- **Vacancy status.** Candidates for conversions are not always fully vacant, but there should be a clear path towards full vacancy to avoid any project delay. In some cases, developers may even consider financially incentivising the remaining tenants to vacate the premises before the end of the lease.
- **Cost of the project.** The acquisition cost plays a critical role, explaining why so few conversions were realised in the last decade. An entry price in the USD 200–300 per square foot range or lower is ideal; adding the conversion costs estimated at between USD 300 and USD 500 per square foot, means that repurposing an office for residential use would cost up to 25–30% less than ground-up projects.

- Ancillary costs. Trade tariffs on aluminium and steel imposed by the new Trump administration could inflate construction costs, although such an impact would likely affect more full-scale developments than conversions.

OFFICE CONVERSIONS BY CONSTRUCTION STATUS & ESTIMATED YEAR OF COMPLETION



Sources: CBRE Research, Q3 2024. Totals only include conversion projects (excluding demolitions). Past performance is not a guide to current or future results. Any forecast, projection or target, where provided, is indicative only and is not guaranteed in any way.

Conversion projects typically have a shorter delivery time, thanks to a lighter – and sometimes an absence of – permitting process. The scope of work is limited, as most of the building structure is kept while additional floors, which command higher rents, can be added thanks to air rights. Recent deliveries, such as the former JPMorgan building at 25 Water Street, are evidence that conversions can reach the rental market after 24 months of transformation work. For comparison, it is not uncommon to see 48–60 months delivery time for residential projects.

In a classic New York efficiency move, the city has created an *Office Conversion Accelerator* programme to help building owners efficiently navigate the administrative process, thanks to a single point of contact within the city’s government. Tax incentives have also been introduced, allowing for a 90% property tax abatement over 35 years on the condition that 25% of the units are allocated to lower-income households.

Conclusion

Office-to-residential conversions offer a compelling opportunity in today's real estate landscape by addressing a dual challenge: on the one hand, the strategy takes on the repurposing of office assets on the back of declining demand, while, on the other hand, it addresses a societal need given the chronic housing shortage. The favourable market conditions, coupled with supportive policies and fiscal incentives, create an ideal environment for this sort of investment to succeed.

As always, the thorough selection of assets, pristine execution, and a keen awareness of market dynamics are the essential keys to success. Tenant buyouts and structural modifications are part of the challenges that investors will face, but the trade-off will materialise through reduced costs and shorter execution time compared with new builds.

Last, this environment offers an opportunity that could be limited in time. The stock of available assets to be converted is limited and the most viable and attractive assets are in short supply, creating a form of scarcity. Reshaping cities and repurposing assets are at investors' fingertips.

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25 Water Street: From ‘Punch Card’ building to high-end rentals

25 Water Street has become the new poster child for the efforts across Manhattan to repurpose old, deserted office buildings as prime residential properties. Nicknamed the ‘Punch Card’ for its recognisable vertical straight windows resembling computer punch cards, 25 Water Street was a 55-year-old building that was nearly impossible to reposition in the current market. Now, it has become the largest office-to-residential conversion in the country.

Recently leased by JPMorgan for its back-office operations, the building saw its occupancy shrink to just 10% just before it was acquired for USD 251 million by a group of developers in 2022. According to Bloomberg, the project was financed through a USD 536 million loan, which would likely bring the total costs of the project to USD 700–750 million, including equity. In comparison, a full ground-up development of this size would typically run to nearly USD 1,000 per square foot, or USD 1 billion in total.

Due to be delivered in November 2025, the building will be totally unrecognisable and home to more than 1,300 high-end residential units which will be rented out for between USD 3,000 and USD 12,000 a month, plus amenity fees which cover, for example, pickleball, a pool, gym, spa and other perks. To benefit from the newly introduced 35-year property tax break, a quarter of the units will be leased through an affordable housing programme.

As office vacancies rise in the financial district, the area is in urgent need of rejuvenation. Repurposing deserted offices into prime residential units offers a new life to once-dynamic neighbourhoods. Should the conversion of 25 Water Street set the tone, this strategy is only in its infancy and will offer appealing metrics to investors.



Source: Bloomberg.

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